Green finance for blue waters

Brad Tiller

Senior Water Resources Consultant

Water NZ Stormwater committee member





A global overview of innovative economic instruments & incentives.

Tonkin+Taylor

Green finance, can be the enabler... (So can innovative economic instruments & incentives)



What are we going to cover?

Part 1 – Introduction to green finance

Part 2 – Market-based mechanisms:

- Stormwater utility charges / impervious tax Alexandria, Virginia, USA
- Green infrastructure incentives and credits Alexandria, Virginia & Portland, Oregon, USA
- Stormwater offsets
 Melbourne, Aus

Part 3 - Investment and delivery instruments

Environmental Impact Bonds
 Washington DC, USA

Summary



Part 1: Introduction to green finance



Source: Impact Investment Part One, Centre for Social Impact and the Ākina Foundation

The investment landscape is changing

- There is tremendous international demand from the private sector to invest in climate resilience, ecological restoration and infrastructure adaptation projects to address the global environmental crisis
- Traditionally stormwater investments fall under green bonds 'municipal bonds'.
- Projects, bond issuers and investors want to see evidence, not advocacy.
- There is big movement from green bonds > impact bonds.

Annual sustainable debt issuance



Source: BloombergNEF, Bloomberg Terminal.

Part 2: Market-based mechanisms:

...& disincentives

(Impervious surface taxes, utility charges)

Incentives

(Subsidies, grants, cost shares, fee credits)

The tragedy of the commons... Can incentives help?

"A problem in economics where **individual users**, who have open access to a public resource (a common) unhampered by social structures or formal rules, **act independently** according to their own self-interest and, contrary to the **common good** of all users, cause degradation through their **uncoordinated action.**"

Examples:

- Some maintain their onsite drainage network, others don't...
- Some treat stormwater runoff, others don't...
- Some limit impervious surfaces, others pave everything...
- Some maximise **conveyance**, others slow the flow...



Mayor Wayne Brown shovelling bark from blocked manhole.

Toolbox item 1: A Stormwater utility charge

What is it?

- An equitable assignment of cost to a property owner that is proportionate to the demand placed on the stormwater network from each property.
- Commonly referred to an as an impervious tax, or "rain tax".

How are fees calculated?

- Equivalent Residential Unit (ERU) is a base billing unit.
- Achieved through GIS analysis, consented plan, as-built drawings.
- Residential properties in the US pay between \$8 and \$35 / month (annual prices shown here).



Building and parking lot impervious area	573 m ²	
1 ERU	191 m ²	
Total ERUs	573 / 191 = 3 ERU	
Multiply by rate	3 ERU x NZD \$490	
Total annual fee	NZD \$1,470	

Toolbox item 2: Stormwater credits

What is it?

- A rebate that provides an opportunity to reduce the stormwater utility charge/fee charged by your local municipality.
- You can receive a rebate for implementing best practice, like recycling stormwater, installing swales, reducing fertilizer use.

What are the benefits?

- By taking advantage of credit options property owners can typically reduce their rates bill up to 50%!
- Reduces load of the stormwater network.
- Credit programs promote the idea that we all have a role to play with stormwater runoff (a common).





Rain Barrel



Permanent doorway flood panel



Flow Thru Planter Box



Passive flood gate at entrance to parking garage



Vegetated green roof



Bioretention facility

Examples of credit menu



TABLE 2: RESIDENTIAL PROPERTIES CREDIT MENU

Eligible Landscaping Practices ^b	No Fertilizer Pledge	10%
	Conservation Landscaping	10%
	New Tree Planting	Up to 30% (one-time credit)
	Mature Tree Preservation	Up to 20%
Dry Floodproofing Practices	Protective Barriers/Walls	10%
	Permanent Doorway Flood Gate or Panel	10%
	Passive Flood Gates	10%
	Floodproof Windows	10%
	Basement Window Protection	10%
	Ground Floor/Basement Custom Window Wells	10%

Case study: City of Portland, Oregon, USA

Portland's Grey to Green Program:

- New buildings with a net building area of > 1,858m2 must have an ecoroof that covers 100% of the building area.
- At least 50% of the vegetation must be an evergreen species & it must reduce annual runoff volume by 50%.
- The Council provided grants for green roof installations ~ NZD \$88 / m²
- The city has an impressive array of incentives for property owners to implement green infrastructure, including its "treebate" program.
- They ended up with over 500 eco roofs...



Toolbox item 3: Stormwater offsets



What is it?

- A financial contribution paid by residential developers to a Council for improvements to be **undertaken in another location.**
- These works 'offset' stormwater impacts not treated within the development if onsite stormwater treatment isn't practical or feasible.

What are the benefits?

- Flexibility if you can't meet the criteria, you can pay towards treatment in another area, ideally within that catchment.
- Promotes larger end of catchment scale devices.

How is the offset rate measured?

- Nitrogen is the offset currency, and a price has been determined based on the cost of constructing regional wetlands.
- If nitrogen (the limiting pollutant) targets are achieved, then phosphorus and suspended solid targets are also achieved.
- NZD \$7,297/kg N (per kilogram of annual total nitrogen load) in stormwater runoff.

Part 3: Investment and delivery instruments

- Stormwater is the ideal candidate for green finance because the outcomes transcends water quality and quantity, both of which can be modelled and measured.
- Retrofitting green infrastructure at catchment-scale is an obvious candidate for green finance.
- A reduction in flow, achieved by increased absorption or infiltration; or a reduction in contaminants, achieved by source control and/or treatment are both considered a beneficial outcome, or **environmental impact**.



Toolbox item 4: The Environmental Impact Bonds (EIB)

- The first ever EIB for **\$25m USD** was issued in 2016 by DC Water in Washington, US. Bond purchased by private investors.
- The proceeds were used to retrofit bioretention gardens, urban swales, kerb extensions, permeable pavements, and infiltration basins in parks across **200ha** of impervious urban land...
- Following 12 months of baseline measuring, a **30%** reduction on runoff was modelled post installation.
- The performance risks and benefits of managing stormwater runoff were shared among DC Water and the investors.



Park at Kansas Avenue & 2nd Street, NW funded by the DC Water 2016 Environmental Impact Bond. (image credit: DC Water)

Case study: Washington D.C, USA



DC Water EIB Performance Structure

Implementation – the five guiding principles



What would I like you to take away?

- 1. We need a stormwater **utility charge** to fund the present, and disincentivise future imperviousness.
- 2. We need **green infrastructure incentives** at the sub-division / catchment scale, linked to consenting fees / processing time.
- 3. We need a stormwater **credit system** to promote WSUD at household and commercial scale, linked to rates.
- 4. Stormwater offsets may be a solution to cope with the 'tragedy of the commons' (esp. for brownfield sites) but treatment is largely reactive...
- 5. Environmental impact bonds are a well-tested financing and delivery model for green infrastructure.
- 6. When combined, these economic instruments will assist in creating **behavioral change** within the community and **increase awareness** of stormwater effects.



My daughters Freya & Selma playing at our favourite River. I think of stormwater runoff every time I go there.

Thank you! Questions?

Tonkin+Taylor